CONTEMPORARY OFFICIAL REPORTS OF THE PROCEEDINGS AT ELECTIONS OF MEMBERS OF PARLIAMENT FOR THE SHIRES OF ROXBURGH, EDINBURGH, AND ORKNEY, IN 1628. By JOSEPH ROBERTSON, Esq., F.S.A. Scot.

The first of the three papers which I lay before you came under my notice when recently arranging some original records of the Privy Council of Scotland in Her Majesty's General Register House. It is the report made by William Douglas of Cavers, the Hereditary Sheriff of Teviotdale, to the Lords of Council, in obedience to orders issued by them, upon the 30th of October 1628, charging the Sheriffs of the several shires to appear in person before their Lordships, "and to exhibite ane trew and perfyte report in writt conteaning ane accompt of thair proceedings and diligence in executioun of the charge givin vnto thame [to conveene the small barouns and freehalders within the bounds of thair office and to propone vnto thame His Majesteis directioun and to deale with thame to conforme thamselffes thairunto and accordinglie to confirme the electioun maid by thame of thair Commissioners [to Parliament] for the yeere bygane to stand for the yeere to come] and of the obedience of the small barouns and freehalders givin in the said mater."

"The Schreffe of Roxburght his diligence for choose of the Commissioners for the Parliament to have being begun the 15. day of September 1628. and now prorogate to the [15.] of Apryle 1629.

Pleise your Lordschips according to His Maiesties command delivered to me about the last of Julij I acquainted the small barrons and frie holders within the schyre of His Maiesties will and appointed the xij of August for there meiting

¹ Registrum Secreti Concilii, (Acta) 1628-9, foll. 53, 54.

at Jedburgh as vpon the vij day of August I receiued your Lordschips lettres together with the double of ane other missiue sent be His Maiestie to your Lordschips all of them tending to on purpose ather for choose of new Comissioners or approucing the old that had beine the former yeir.

"At Jedburgh the xij of August 1628. conveined

Sir William Magduell of Mackerstoune
Sir James Ker of Craillinghall
Jhone Rutherfurd of Hunthill
Jhone Riddell fear of that Ilk
Thomas Trumble of Minto
William Douglas of Boon Jedburgh
lait Justice conveiner

Thomas Ker of Cauers George Langlands of that llk Robert Ellot of Fallinesch Gilbert Ellot of Stobs Jhone Mow of that llk Robert Ker of Newtoune

The quhilk day in presence of the persons premited I produced His Maiesties missive together with your Lordschips lettres quhilks all being rede and the contents of both considered it was found that there was no Commissioners appointed for the former yeir quhairfor necessare it was to proceid to ane new election. But before any farder progres it was objected be William Douglas of Boon Jedburgh that he was wronged in being conveined to that assemblie he neither being ane barron nor holding fourtie schilling land of the King such onlie haveing voyce in the election of Commissioners be vertue of the Act made be King James 6. parliament 11. cap. 113. quhilk being tryed according to his alleadgance the said William Douglas Thomas Ker of Cauers Gilbert Ellot of Stobs were removed. The rest finding themselves too few in number did appoint for there next session the second of September and willed me of new to acquaint the absents quhilk was dewlie and diligentlie performed.

"At Jedburgh the second of September 1628, conveined

Sir James Ker of Craillinghall Andro Riddell of that llk Jhone Rutherfurd of Hunthill Thomas Ker of Cauers Jhone Riddell fear of that Ilk Robert Ker of Newtonne

The quhilk day compeired Thomas Ker of Cauers and produced ane packet from the Lord Aduocat and desyred it might be opened and publisched in presence of the whole number The contents quharof imported that notwithstanding of the doubt moued in the former session be William Douglas of Boon Jedburgh there neided no exception to be taken of Thomas Ker of Cauers to stay his election for ane of the Commissioners of the schyre according to the desyre of His Maiesties letter Because be the surrander made be the Lords of the Erections all the

vassals to those Lordschips belonging were become tennents to His Maiestie For warrand of quhilk this his Lordschips opinion there was enclosed ane extract of ane reference be your Lordschips of Secreit Counsell together with ane proclamacioune in fauouris of the fewars of Abbacies¹ quhilk all being seine and considered it was thought fit be the number there present that ane new day of meiting sould be appointed in regard it was certainlie knowne that the Parliament was prorogate and that the whole gentlemen within this schyre that were knowne to hold any land of these erected Abbacies sould be informed of the Lord Advocats declaratione and willed to be present together with the barrons and frie holders then absent quhairin they willed me to take paines appointing the nynt day of September for there next session.

"At Jedburgh the nynt of September 1628. conueined

Sir William Magduell of Makerstoune
Sir James Ker of Craillinghall
Andro Riddell of that Ilk
Jhone Rutherfurd of Hunthill
Thomas Trumble of Minto
Jhone Riddell fear of that Ilk
Jhone Mow of that Ilk
George Langlands of that Ilk
Robert Ker of Neutoune

Robert Ellot of Fallinesch
William Douglas of Boon Jedburgh
Jhone Haliburtoune of Murrislaw
Thomas Ker of Cauers
Gilbert Ellot of Stobs
James Pringle of Buckholme
Ragwell Bennet of Chesters
Mr Jhone Rutherfurd in Jedburgh
George Douglas of Freirschaw

The quhilk day after repetition made of the whole former proceiding and reiding of His Maiesties letter together with your Lordschips directions I of new

1 It appears, from the Register of the Privy Council, that on the 28th of August 1628, "Sir Thomas Hoip of Craighall knight baronet advocat to Our Souerane Lord represented to the Lords of His Maiesteis Privie Counsell that he wes certified frome some of the Shireffs of the seuerall schyres of this kingdome that at the lait election of the Commissioners for the small barons and freehalders of the saids schirefdomes to Parliaments for this yeare thair wes some doubt moved if these who formerlie wer vassalls to the Lords of Erectiouns be now vassalls to His Maiestie and if they might be chosin Commissioners to Parliaments and Generall Counsells for the saids small barons and freehalders And seing be the lait surrenders and resignatiouns made in His Maiesteis hands be the Lords of Erectiouns of thair superioriteis of the saids erectiouns His Maiestie is now become immediat superiour to all the vassalls and freehalders of the saids erectiouns Thairfoir the said Lord Advocat humblic craved of the saids Lords that they would wryte to the Shireffs to cleere thame of this thair doubt and to certifie thame that these who wer formerlie vassalls to the Lords of Erectiouns ar now his Maiesteis vassalls and so may be laughfullie chosin Commissioners The Lords haveing heard the Advocats propositioun they thinke that it properlie belonges to himselffe to answere and cleere the doubt foresaid and advises him to send to the Shireffs a copie of the proclamatioun made to that purpose."—Registrum Secreti Concilii, (Acta) 1628-9, fol. 47.

read ouer againe to the number then present the Lord Aduocats declaracioune willing these our new conveined associats to declaire there owne opinions in this our long wished for incorporacioune It was ansuered be James Pringill of Buckholme to quhom I addressed my speich that he reuerenced my Lord Aduocats opinion and sould be glad the consequence proued according to his Lordschips information withall affirmeing that although his father were his superior yet he would prefer His Maiestie in his owne optionne if be law he might But seing that as yet he had received no new infeftment of His Maiestie neither was he fred from the seruitude dew to his ancient Lord quhairto he was oblisched be his standing infeftment he wold be sorrie to give any cause of distast to those he was so much oblisched Protesting vpon assurance of securitie he sould giue all readie obedience to any of the lyke seruices The whole number of the same nature being particularlie posed approued his opinion and of there owne accord removed except Thomas Ker of Cauers who adhered to the Lord Aduocat his declaracioune It was thereafter thought fit be the remanent gentrie there present that the election sould be delayed till the Tuesday after Michaelmes quhilk was the cheife court day and then to make our election according to the custome.

"At Jedburgh the thrid of October 1628. being on of the heid courts conveined

Sir James Ker of Craillinghall Jhone Rutherfurd of Hunthill Thomas Trumble of Minto Jhone Riddell fear of that Ilk Gilbert Ker of Lochtour George Langlands of that Ilk Robert Ellot of Fallinesch Jhone Mow of that Ilk

The quhilk day after we had remembered our former meitings and reuised our papers it was moved whether the number there present would approve the nominationne made be His Maiestie in his missive or if according to the law and customeable practicke of the kingdome they would proceid to ane new election. It was after some oppositione made be some few of the number concluded be manyest voyces that ane new election was safest. Quharfor there was leited Sir James. Ker of Craillinghall Jhone Riddell fear of that Ilk and Gilbert Ker of Lochtour who all of them being desyred to remove that two of them might be chosen they and everie ane of them not onlie refused to remove but did frielie declare in presence of the court that nane of them would accept of the commission quharupon I tooke instruments protesting that I would acquaint your Lordschips with there contumacie. Quhilk before this tyme if my health had served me I sould have performed. Quharby as yet there is no Commis-

sioners chosen for the ensuing Parliament humblie requyreing your Lordschips herein to prouyde remeid In witnes that the premissis are of veritie I haue subscryued thir presents with my hand at Cauers the xv day of November j^m vj^c and twentie aucht yeirs.

"W Dowglas"

I have not observed anything farther as to this election of Commissioners for Roxburghshire. In the first Parliament which met after these proceedings—that of 1633—the county was represented by the Sheriff of Teviotdale himself, and Sir Walter Riddell of that Ilk. The Commissioners to the Parliament of 1621 were the same Sheriff of Teviotdale and the Laird of Riddell.

The second paper relates to the election of Commissioners for Mid-Lothian. It is an act passed by the Privy Council upon the 28th of August 1628.

" Charge aganis some barouns of Lotheane.

"Forsameekill as at the lait dyet keeped be some of the small barons and freehalders of the shirefdome of Edinburgh for confirming the former electioun made be thame of Commissioners for the said schirefdome to attend His Maiesteis Parliaments and Generall Counsellis for the yeere to come the persouns vnderwrittin thay ar to say Sir Robert Fairlie of Braid Sir Williame Nisbit of the Deane Prestoun of Quhythill Mr Williame Adamesoun of Graycruik Johne Cowper of Gogar and James Duncane of Rathow compeered and consented to the continewing of the saids Commissioners for the yeere to come And being desired to subscryue the act anent continewing the saids Commissioners to the intent the same might be autentick and accordinglie ressaued in Parliament They refused to subscryue the said act Sua that the same act wanting the subscriptiouns could be of no force and the Commissioners nominat thairin will not be ressaued nor admitted to have vote in Parliament¹ To the disappointing of His Maiesteis service without remeid be provydit Thairfoir the Lords of Secreit Counsell ordanis lettres to be direct charging the persouns particularlie abouewrittin to compeir personallie befoir the saids Lords vpoun the xxiiij day of September nixt to ansuer vpoun thair refuisall to subscryve the act whairby they consented to the continewing of the Commissioners of the said schirefdome for the yeere to come And to heare and see thame decerned to subscryve the said act Or elles to shaw a reasonable caus why the same sould

1 It was required by statute that Commissioners for Shires should bring with them to Parliament commissions sealed and subscribed by at least six of the barons and freeholders whom they represented.—Acts of the Parliaments of Scotland, vol. iii., p. 510; vol. iv., p. 141.

not be done And that they compeir personallie to the effect foresaid vnder the pane of rebellioun etc."

No farther trace of this affair is to be found in the record of the Privy Council. The Commissioners for the shire of Edinburgh, to the Parliament of 1621, were the Laird of Haltoun, and the Laird of Lugtoun; to the Parliament of 1633, Sir George Forrester of Corstorphine, and Mr Patrick Hamilton of Little Preston.

I transcribe the third paper, which I bring before you, from the Register of the Sheriffdom of Orkney, in Her Majesty's General Register House.

Act anent Commissionaris for Parliament.

"Kirkwall septimo Februarij 1628.

"The quhilk day in ane head court haldin at Kirkwall and continewit to this day Compeirit Robert Monteith of Egilschay schirefdeput of Orknay and Zetland and conforme to the custome obseruit within schirefdomes desyrit Commissionaris to be chosin for Parliament and Conventiounis for that yeir The haill gentilmen and suitteris of court for the maist pairt being personalie present Efter gud advyse and mature deliberacioun haid be thame thairanent declairit that they wer not sick personis as sould compeir in Parliament or Conventioun Seing thair was nather barroun nor burgess within the said schirefdome nor men of that qualitie to chuse or mak choise of for comperance in Parliament or Conventioun And that in respect of thair estait and inhabilitie being bot meane gentilmen and firmoraris Quhairvpoun the said Robert Monteith of Egilschay askit actis of court and instrumentis."

No Commissioners for Orkney and Shetland appear in the rolls of the Parliaments of 1621 or 1633. Orkney sent two representatives to the Parliament of 1617.

The documents which I have read show the reluctance with which elections were made. But even where members were duly chosen, there would appear to have been difficulty in prevailing upon them to take their seats, as we seem never to have had in Scotland the usage so well known in England of compelling the

- ¹ Registrum Secreti Concilii, (Acta) 1628-9, fol. 48.
- ² Court Book of Orkney and Shetland, 1612-1630, fol. 217.

newly chosen Knight of the Shire to find sureties for his due attendance at Westminster. I copy the following protest from the original in Her Majesty's General Register House:—

"Apud Lewchouris quinto die mensis Octobris anno Domini millesimo sexcentesimo duodecimo.

"The quhilk day in presens off me notar public and witnessis vnderwrittin Personalie constitute George Brodie burges of Elgin schireff deput of the schirefdom of Elgin and Forres quha past to the personall presens of the Richt Honorabill Robert Innes of that Ilk commissioner vnderwrittin Quha haiffing in his handis ane commissioun maid and subscryuit be certan of the barones and friehalderis of the schirefdom of Elgin and Forres direct to him as Commissioner electit and chosin be thame to be direct to His Maiesteis Parliament to be haldin at Edinburghe and begin on Muninday the tuelff day of October instant conforme to our Souerane Lordis breiff direct to Johne Dunbar of Westfeld schireff principall of Elgin and Forres and his deputis tharanent as the said commissione of the dait at Elgin the auchtene day of September the yeir of God forsaid beris And haiffing in his handis ane precept direct be the said schiref chargeing all and sindrie barones and friehalderis of the said schirefdome to content and paye to the said Robert Innes of that Ilk the sowme of thretteine schillingis four penneis money furtht and fra euerie pound land of the said schirefdome stentit be the saidis barones and frehalderis consent for suppliment of the said Commissioners expenss as the said precept beris And haiffing lykwayes His Maiesteis breiff direct to the said Commissioner for compering to the said Parliament vnder His Maiesteis great seall at Edinburgh the xxiiij day of August and of His Maiesteis regnes the fourtie sext and ten yeiris 1612 Quhilkis the said George Brodie schireff deput foirsaid presentit and offerit to the said Robert Innes of that Ilk commissioner abon writtin requerand him to resave the samyn and pas fordwartis to the said Parliament conforme to the commissione and breiff abonewrittin. Quhilk the said Robert Innes of that Ilk refuisit to accept and declarit that he wes nocht abill to accept the samyn in respect of his disease being bedfast at the pleasour of God be infirmitie off seiknes And the said George Brodie in respect of the refuisall foirsaid protestit that the schireff suld be frie off the penaltie contenit in His Maiesteis breiffis in respect of his diligence abonewrettin Quhairvpone the said George Brodie requerit instruments at me notar public vnderwrittin day yeir moneth and place foirsaidis Befoir thir witnesses Johne Innes of Cromie Johne Innes of Lewcheris James Rutherfurd provest of Elgin George Annand James Thomesone bailyeis tharof witnessis requerit heirto.

"Ita est Georgius Sutherland notarius publicus per Dominos Consilij admissus testis presens in premissis requisitus ad hec manu propria subscribo

"G SUTHERLAND notarius subscribo"

The first Parliament which met after these proceedings was in 1617, when the shire of Elgin and Forres was unrepresented.

Allusion is made in the protest of the Sheriff of Murray to a tax upon the electors for payment of the expenses of their member. Provision for this purpose is coeval with the first appearance of county representation in Scotland. The statute of 1427, which relieved the petty barons and freeholders from attendance on Parliament, on condition of their sending two commissioners from every county, enacted that these commissioners "sal have there costage of thaim of ilk schire at aw compearance in the Parliament or Consal and of there rentis ilk punde sal be vtheris fallowe to the contribucioun of the said costis." The statute of 1587, which renewed the act of 1427, and first really established

¹ At a still earlier date, in the year 1304, when King Edward I. was taking order for the representation of Scotland in a Parliament to be held at London, his Scottish counsellors (Robert Wishart, bishop of Glasgow, Robert Bruce, earl of Carrick, and John of Moubray) prayed that the Scottish representatives (two bishops, two abbots, two earls, two barons, and two commoners) might have their costs and expenses from the community by whom they were chosen. The king agreed to their request: "Ita responsum est per Regem: Rex vult quod illi decem qui eligentur ad veniendum ad Parliamentum Regis pro tota communitate terre Scocie, habeant expensas suas de tota communitate Scocie; et quod duo legales homines citra mare Scocie et duo legales homines ultra mare eligantur ad hujusmodi expensas assidendas et levandas per visum et auxilium Custodis regni Scocie et Camerarii."—Rotuli Parliamentorum, vol. i., p. 160.

² Acts of the Parliaments of Scotland, vol. ii., p. 15. The statute says nothing as to the recovery of the costs. It may have been intended that that should be provided for, as in England, by a writ from Chancery put into the hands of the knight of the shire before he left Westminster, showing the number of days which he had served, and commanding the sheriff or bailiff to levy the amount. It is set forth, among other articles of charge against William le Gentil, sheriff of Derbyshire, in 1323-4: "Et quod cum quoddam breve Regis venisset eidem Willelmo pro duobus militibus eligendis ad eundum ad Parliamentum Regis qui eligi debuissent per totam communitatem comitatus idem Willelmus elegit Gilbertum de Haydok et Thomam de Thorntoun sine assensu communitatis qui cum redissent de Parliamento tulerunt breve pro expensis suis levandis per quod preceptum fuit Ricardo et Willelmo de Wynwyk ballivis quod levarent xx libras pro expensis predictorum militum ubi communitas istius comitatus habuisse possent de electione sua propria duos sufficientes homines ad eundum ad Parliamentum pro x marcis vel x libris. Et preterea iidem ballivi tantum levaverunt ad opus suum proprium quantum ad opus predictorum militum."—Sir F. Palgrave's Parliamentary Writs, vol. ii., div. ii. p. 315.

the representation of counties, took care to provide "that all frehalders be taxt for the expenssis of the Commissioners of the schires passing to Parliamentis or Generall Counsellis, and lettrez of pointing or horning to be direct for payment of the sowmes taxt to that effect vpoun ane simple charge of sex dayes warning allanerlie." In 1641, the sum to be allowed to each commissioner was fixed at five pounds Scots a day,2 and new order was taken for its payment: "The which daylie allowance efter rysing of the saidis Parliamentes or Generall Counselles shall be callculat and put in a soume by the Clerke of Parliament wnder his hand to be devydit and imposed proportionally vpoun the whole free holderes heritoures and lyferenteres holding of the Kingis Majestie and the Prince according to the proportione of ther landes and rentes lying within the shyre Excepting allwayes forth of this act all the landis belonging to the noblemen or there immediat vasselles."3 On the same day with this statute an act was passed to except Sutherland from its operation, "becaus there is only tuo' inhabitantes within the said shyre holding landis of the Kingis Majestie the whole remanent heritoures being ather vasselles to the Erle of Sutherland or holding ther landis of some other superiour." It was therefore enacted, that "the allowance of the Commissioneres of the sherefdome of Sutherland be extendit devydit and imposed proportionally wpoun all and sindrie heritoures fewares lyfrenters and frieholderes within the said shyre whither they be vasselles to His Majestie or holding their lands of any other superiour whatsoever according to the extent of the landis lying within the said shyre." In 1649, there was an attempt to extend the provisions of the act in favour of the Commissioners for Sutherland, to the Commissioner for Caithness. That gentleman petitioned Par-

¹ Acts of the Parliaments of Scotland, vol. iii., p. 510.

² The Knight of the Shire in England had four shillings sterling a day; the citizen or burgess, half as much.

³ Acts of the Parliaments of Scotland, 11th Nov. 1641. MS. Register House, Edinburgh. So, in England, the lands of Peers of the realm and their vassals, and of the clergy, whether regular or secular, were exempt from contribution to the wages of the knight of the shire, because both the noble and the churchman served in Parliament at his own expense.

⁴ It appears that, in 1673, there were no more than six or seven landowners in Linlith-gowshire who, as holding of the Crown, could be called on to pay the expenses of their Commissioners in Parliament.—Fountainhall's Historical Notices of Scottish Affairs, vol. i., pp. 81, 82. In the case here noticed by Sir John Lauder, the Court of Session decided that the Commissioners of Shires were not to have payment of their expenses on such days as they were not in Edinburgh or its suburbs, nor during recesses of Parliament of such length that they might conveniently go home, unless the Lords of the Articles were sitting, when it was the duty of all the Commissioners to be in attendance.—Stair's Decisions of the Lords of Session, part ii., p. 271.

⁵ Acts of the Parliaments of Scotland, 11th Nov. 1641. MS. Register House, Edinburgh.

liament "to grant and pas ane act for the shirefdome of Caithnes authorizeing the heretours and landit gentlemen thairof being qualified for their affectioune to the caus [that is, the Covenant] to have power and voyce in choyseing Commissioneris to Parliament and vtherwayes in tyme cumeing bot not to be capable [of] being Commissioneris thameselffis They not being the Kingis vasellis . . . And als that the chairges of Commissioneris to be choysen in all tyme cumeing may de divydit and imposed vpone all proportionallie according to their estaites." To the rate of payment fixed in 1641, there was added in 1661, an allowance for the prices of "foot mantles for the Riding of the Parliament," on condition of "the Commissioners alwayes at the riseing of each Parliament makeing the foot mantles furthcumand to the shire to be disposed of as they shall think fitt."2 Two years afterwards it was enacted that Commissioners, whether for shires or burghs, who failed to be present at the Riding on the last day of the Parliament, should "forfeit and losse the allowances due to them for their attendance." In 1681, "the whole heretors liferenters and wodsetters" were required to contribute to the charges of the Commissioners for the shire, and the cost of their foot mantles, "according to their valuation, except only those who hold of noblemen or bishops, or lands belonging to burghs royal in burgage."4 In 1690, it was enacted "that the Clerke of Register give certificates to the Commissioners for Shyres and Burrowes of their attendance in Parliament who require the same for exacting of their fees from the Shyres and Burrowes which they doe represent."5

I am unable to say, at this moment, how long after the Union the members sent from Scotland to the British Parliament continued to claim or receive payment of the charges of their attendance at Westminster. In May 1708, when the Linlithgow district of burghs chose its first member, the act of election takes care to record that he "engaged and promised to serve gratis." But on the other hand, the member for the Aberdeen district of burghs, chosen in

¹ Acts of the Parliaments of Scotland, 16th March 1649. MS. Register House, Edinburgh.

² Acts of the Parliaments of Scotland, vol. vii., p. 235. Id., p. 474. Id., vol. viii., p. 354.

³ Acts of the Parliaments of Scotland, vol. ix., p. 237. Sir John Lauder notes that "my Lord Lauderdale was so huff'd at this session of Parliament in 1673, that they say he discharged the [Clerk of] Register to give out any letters of horning to the Commissioners that served at that Parliament, for their fees, and let them that pleased pershue it by way of action."—Fountainhall's Historical Notices of Scottish Affairs, vol. i., p. 82.

⁴ Return of the Election of the Honourable Colonel George Douglas to be Member of Parliament for the district of Linlithgow, Selkirk, Lanark, and Peebles, 26th May 1708. MS. Register House, Edinburgh.

⁵ Kennedy's Annals of Aberdeen, vol. i., p. 236.

the same year, had £425 sterling for his expenses in attending two Parliaments; and the members for the Glasgow district of burghs continued to get payment of their costs until the year 1715.¹ I should add that the unpaid member for Linlithgow was a brother of the Earl of Morton, while the paid members for Aberdeen and Glasgow were burgesses of the cities which they represented.